Action Item

Governmental Relations Committee

Legislative Update, June 2002

This agenda item reports to the Governmental Relations Committee and the Commission about bills introduced in the 2001-2002 Legislative Session on issues affecting California postsecondary education.

This item is organized into six parts:

Part One pages 1-2, discusses highlights of the legislative session.

Part Two, pages 3-5, presents a matrix of key bills during the 2001-02 legislative session.

Part Three, pages 7-10, contains a brief summary of each post-secondary education bill listed on the matrix.

Part Four pages 11-13, lists the members of the legislative committees that will hold hearings on postsecondary education-related bills.

Part Five page 15, is an index of the bills in this agenda item.

Recommended action: Committee and Commission adoption of the recommended positions on bills on the matrix.

Presenter: Marge Chisholm.

LEGISLATIVE UPDATE, JUNE 2002

A Report to the Governmental Relations Committee of the California Postsecondary Education Commission



CALIFORNIA POSTSECONDARY EDUCATION COMMISSION 1303 J Street + Suite 500 + Sacramento, California 95814-2938

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Legislative Highlights

Legislative Deadline and Calendar

The Legislature has begun its busiest time of the year. Bills from last year, as well as newly introduced bills, are going through the committee process and being heard on the floors of the two houses. In addition, as the deficit in the State Budget grows larger, the Assembly and Senate Subcommittees on Education are carefully scrutinizing and making decisions on all areas of the proposed Governor's Budget.

A number of deadlines are approaching: The last day for a bill to be passed out of its "house of origin" was May 31, the deadline for passage of the Budget Bill is June 15, and the last day for a legislative measure to qualify for the general election is June 27. The Legislature is scheduled to take a 30-day summer recess from July 5 to August 5, when members will return to finish their business. All bills must be passed by the Legislature by August 31, after which the Legislature recesses and adjourns its 2001-2002 session. The last day for the governor to sign or veto bills is September 30. Members will return on December 2 for the official convening of the 2003-2004 Regular Session.

The following section provides information on two issues of significant interest to the Commission. Both items are proposed initiatives for the November 2002 general election.

Kindergarten-University Public Education Facilities Bond Acts of 2002-2004 State lawmakers and Governor Davis have approved Assembly Bill 16, a proposal to place the two largest general obligation bond measures in California history before voters in separate elections in 2002 and in 2004. The bill authorizes bonding of a total of \$25.3 billion (\$13.05 billion on the 2002 statewide general election ballot and \$12.3 billion on the 2004 direct primary election ballot). Funds would be used for public school, college and university construction and maintenance projects. The highest bond measure on record in California was the 1998 education bond initiative for \$9.2 billion.

Assembly Bill 16 also authorizes \$651 million in lease revenue bonds from the Public Buildings Construction Funds to be used for higher education projects. Allocation of these funds does not require voter approval.

If California voters approve the education bond measure in November, higher education institutions will receive \$1.65 billion in general

obligation bonds. The 2004 measure would yield \$2.3 billion for higher education. This bond measure differs from the traditional distribution in which the three public systems received equal portions of the bond revenues. In this proposal, the community college segment will receive approximately 40 % of the revenue, with the university segments receiving 30 % each.

Additionally, Assembly Bill 16 contains provisions that specifically enable the three public segments of higher education to utilize bond proceeds for construction of facilities that may be used by more than one segment of public higher education. Further, the bill calls for the higher education segments to annually consider, as part of their annual capital outlay planning process, the inclusion of facilities that may be used by more than one segment of public higher education and to report their findings to the budget committees of each house of the Legislature.

Racial Privacy Initiative

A constitutional amendment to prohibit government agencies from classifying individuals by race, ethnicity, color or national origin, is in the process of qualification for the November 2002 general election ballot. Named the Racial Privacy Initiative, the proposal would affect public education, public contracting and public employment operations. Petitions to place the Racial Privacy Initiative on the ballot have been submitted to each county elections office, which in turn must submit the total number of signatures to the Secretary of State. If the Secretary of State determines that sufficient signatures have been gathered by June 24, the proposal will be placed on the November ballot.

If passed on the fall 2002 ballot, this constitutional amendment would prohibit racial check-off boxes on State of California and local government forms by the year 2005 with explicit exemptions for medical research and treatment, law enforcement and the Department of Fair Employment and Housing. The definition of 'state' includes any city, county, city and county, public university system, community college district, school district, special district or any other political subdivision or governmental instrument within the state.

An exemption to the prohibition of classification by race, ethnicity, color or national origin may occur if the Legislature specifically identifies a compelling State interest, and approves the classification by a 2/3 majority in both houses. The governor must also approve the exception. Further, nothing in this proposal shall be interpreted as prohibiting action which must be taken to comply with federal law, or to establish or maintain eligibility for any federal program where ineligibility would result in a loss of federal funds to California.

Matrix of Selected Legislation

This section of the Legislative Update presents a matrix of bills tracked by the Commission during the second half of the 2001-2002 legislative session. It consists of bills that reflect the Commission's legislative priorities, its sponsored legislation, and other key measures affecting postsecondary education.

Brief summaries of the bills listed on the matrix are in the following section.

MATRIX 2001-2002 LEGISLATIVE BILLS

	Bill Number	Author	Subject	CPEC Position	Policy Committee	Fiscal Committee	Floor Action	Policy Committee	Fiscal Committee	Floor Action	COMMENTS
1.	AB 16	Hertzberg	K-University Facilities Bond Act	Support	X	X	X	X	X	X	Chaptered by Secretary of State on 4/29/02, Chapter No. 33.
2.	AB 195	Alquist	Student Fees	Watch	X	X	X	X	Н		Held in Senate Appropriations Committee.
3.	AB-1080	Kehoe	Cal Grant Program	Support	X	X	X	₽			Changed subject from Cal Grant bill to Domestic Partnership bill.
4.	AB 1299	Leonard	Public Ed: Facility Funding	Watch	X	X	X	P			AB 1299 was incorporated into AB 16.
5.	AB 1747	Briggs	Higher Education Needs Study	Support	X	Н					Held on Suspense File in Assembly Appropriations Committee.
6.	AB 1766	Assembly Higher Ed. Committee	Funding for all Competitive Cal Grant Awards	Support	X	X	X	P			Pending consideration in Senate Education Committee.
7.	AB 1894	Bogh	Mandatory Undergraduate Student Charges	Watch	P						Pending consideration in Assembly Higher Education Committee.
8.	AB 1991	Liu	Cal Grant A Awards at CCC	Watch	X	Н					Held on Suspense File in Assembly Appropriations Committee.
9.	AB 2026	Longville	Center for Chicano Studies	Oppose	P						Pending consideration in Assembly Higher Education Committee.
10.	AB 2115	Goldberg	Athletic Team Names and Mascots	Oppose, unless amended	X	P					Pending consideration in Assembly Appropriations Committee.
11.	AB 2295	Oropeza	Compliance with Title IX-School- Sponsored Athletic Programs	Support, if amended	X	P					Hearing set on 5/8/02 in Assembly Appropriations Committee.
12.	AB 2494		Reappropriation of Cal Grant Funding	Support	X	P					Hearing set on 5/8/02 in Assembly Appropriations Committee.
13.	*SB 216	McPherson	Strategic Plan for Language Development	Support	X	X	X	X	X	P	Senate inactive File.
14.	*SB 434		Remote Access Distance Learning Grant Program	Support	X	X	X	P			Pending consideration in Assembly Higher Education Committee.
	X-Action Taken H-Held in Committee P-Pending Consideration F-Failed Passage *CPEC Involvement 4										

15.	*SB 631	Polanco	Exchange Program with Mexico	Watch	X	X	X	X	X	P	On Senate Inactive File.
16.	SB 844	Chesbro	Ed. Facilities Bond Act of 2002	Support, if amended	X	X	X	X	X	P	Changed subject from a Bond bill to a Veterans bill.
17.	SB 1339		Postsecondary Education Admissions Requirements	Support	X	P					Pending consideration in Senate Appropriations Committee.
18.	SB 1731		Higher School Graduation Requirements	Support, in concept	P						Hearing set on 5/8/02 in Senate Education Committee.
19.	*SB 1819	Romero	Privacy and Exchange Agreement for Data	*Support	P						Pending consideration in Senate Education Committee.
20.	*SB 1820	Romero	Data Collection on Retention and Support Programs	*Support	X	P					Pending consideration in Senate Appropriations Committee.

7-May-02

X-Indicates Action Taken

* CPEC Involvement

H-Indicates Held in Committee

P-Indicates Pending Consideration in Committee

F-Indicates Failed Passage in Committee

Newly added bills are in bold.

Bills that will be removed from the matrix are shaded grey.

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3 Legislative Bill Summaries

1. Assembly Bill 16 Subject: K-University Facilities Bond Act Author: Hertzberg Version: 3/20/02

AB 16 would enact a Kindergarten-University Public Education Facilities Bond Act of 2002, to become operative only if approved by the voters at the March 5, 2002, direct primary election. Signed by Governor Davis on April 26, 2002.

2. Assembly Bill 195 Subject: Student Fees Author: Alquist Version: 7/18/01

AB 195 would establish a State policy regarding undergraduate student charges at the California Community Colleges and the California State University.

3. Assembly Bill 1080 Subject: Financial Aid: Cal Grant Program
Author: Kehoe Version: 4/23/01

AB 1080 would require, with respect to Cal Grant C awards, that the Student Aid Commission seek to establish a continuous Cal Grant C application process. It would provide application deadlines for the time period preceding establishment of the continuous application process.

4. Assembly Bill 1299 Subject: Public Education Facilities Funding
Author: Leonard Version: 5/31/01

AB 1299 would state the intent of the Legislature to continue to provide funding for the construction and modernization of school providing education to pupils in kindergarten through 12th grade, and to enact a funding distribution formula that addresses the needs of the public institutions of higher education.

5. Assembly Bill 1747 Subject: Higher Education Needs Study Author: Briggs Version: 4/10/02

AB 1747 would require the Commission to conduct a study of the state-wide need for new higher education facilities, including an inquiry into the particular needs of Tulare County. In addition, the bill would require the Commission to submit the report to the Legislature by July 1, 2003. The bill appropriates \$250,000 from the General Fund to the Commission for expenditure in the 2002-03 fiscal year to complete the required report.

6. Assembly Bill 1766 Subject: Student Cal Grant A and B Awards Author: Higher Education Committee Version: 3/18/02

AB 1766 would require that all 22,500 Competitive Cal Grant A and B Awards be activated each year. Unused awards would be redistributed to other eligible Cal Grant applicants who were not funded the first time.

7. Assembly Bill 1894 Subject: Mandatory Undergraduate Student Charges Author: Bogh Version: 2/6/02

AB 1894 would establish a state policy with regard to mandatory system wide undergraduate student charges at the University of California and the California State University.

8. Assembly Bill 1991 Subject: Student Cal Grant A and B Awards
Author: Liu Version: 4/10/02

AB 1991 would require the Student Aid Commission to provide information with respect to award payment options to all students who receive Cal Grant A or B awards. The bill would also allow an individual selected for a Cal Grant A award who enrolls in a community college to use part of that award for up to 2 academic years of full-time study. The remainder of the grant could be used for up to three years at a degree granting institution. It would also require the Student Aid Commission to maintain a database with information for recipients.

9. Assembly Bill 2026 Subject: Center for Chicano Studies
Author: Longville Version: 2/15/02

AB 2026 would establish in legislation a Center for Chicano Studies at California State University, San Bernardino, with non-public funds or with other funds that the California State University, San Bernardino is authorized to expend for this purpose.

10. Assembly Bill 2115 Subject: Athletic Team Names and Mascots Author: Goldberg Version: 5/1/02

AB 2115 would require that all public schools, California Community Colleges, the California State University, and the University of California, if agreed upon by the Regents, be prohibited from using specified American Indian names for school or athletic team, names, mascots, or nicknames. This bill would require the State Board of Education and the Commission to jointly create, maintain, and annually augment a list of school or athletic team names, mascots, and nicknames that they determine to be derogatory or discriminatory against any race, ethnicity, nationality, or tribal group.

11. Assembly Bill 2295 Subject: Title IX Compliance-School Athletics
Author: Oropeza Version: 4/22/02

AB 2295 would require the State Department of Education and the Commission, by no later than June 30, 2003, to submit a report on interscholastic athletics in this state to the Legislature. This year is the 30th anniversary for Title IX and AB 2295 would study California's educational institutions and their rate of compliance in respect to athletic programs. The bills implementation is subject to funding in the 2002-03 Budget Act.

12. Assembly Bill 2494 Subject: Cal Grant Entitlement Program
Author: Rod Pacheco Version: 4/24/02

AB 2494 would require any funds appropriated to the Student Aid Commission for the purposes of the Cal Grant Entitlement program, but unencumbered as of June 30 of each fiscal year, be reappropriated to the Competitive Cal Grant Program. In addition, this bill would require public and private high schools to electronically report to the Student Aid Commission the grade-point average of each senior who is potentially eligible for a Cal Grant.

13. Senate Bill 216 Subject: CPEC: Language Development Study
Author: McPherson Version: 6/13/01

SB 216 would direct the California Postsecondary Education Commission to prepare and submit a strategic action plan for language development, teaching and learning, including an evaluation of the statewide need and demand for foreign language programs and findings and recommendations for improving collaboration and utilization of existing resources. Funding of \$140,000 is provided in the bill.

14. Senate Bill 434 Subject: CPEC: Distance Learning Incentive Grant Prog. Author: Monteith Version: 6/4/01

SB 434 would create a five-year Remote Access Distance Learning Incentive Grant Program to be administered by the California Postsecondary Education Commission. The purpose of the program would be to expand existing and create new intersegmental distance learning opportunities. Funding of this program is contingent upon 2001 Budget Act Appropriation. No funding for the bill was provided in the budget.

15. Senate Bill 631 Subject: Student Exchange Program with Mexico Author: Polanco Version: 9/5/01

SB 631 would direct the California Postsecondary Education Commission to develop a proposal for a reciprocal program that would enable 1,000 California residents to attend postsecondary institutions in Mexico and up to 1,000 Mexican residents to attend postsecondary institutions in Cali-

fornia. The bill would require students to meet current admission requirements and exempt Mexican residents from non-resident tuition. It would also authorize Mexican students to be eligible for financial assistance that is available to State residents. The Commission would be required to submit the proposal to the Legislature on or before October 1, 2002. The bill appropriates \$75,000 to the Commission to develop the proposal.

16. Senate Bill 844 Subject: Ed. Facilities Bond Act of 2002

Author: Chesbro Version: 8/27/01

SB 844 would enact a Kindergarten-University Public Education Facilities Bond Act of 2002, to become operative only if approved by the voters at the March 5, 2002, direct primary election.

17. Senate Bill 1339 Subject: Postsecondary Education Admissions
Author: Vasconcellos Version: 5/7/02

SB 1339 would request the University of California to assist school districts to ensure that districts maintain accurate "A-G" course lists and that such lists are made available to students, as specified.

18. Senate Bill 1731 Subject: High School Graduation Requirements
Author: Alarcon Version: 4/18/02

SB 1731 require a school district to enroll all pupils in "college readiness curriculum," as defined, unless a pupil chooses not to follow this curriculum and instead completes existing course requirements after the pupil and his or her parent or guardian are informed of the consequences of the choice, and the pupil, his or her parent or guardian, and a school counselor or school administrator consent in writing to that decision.

19. Senate Bill 1819 Subject: Privacy and Exchange Agreement for Data Author: Romero Version: 4/10/02

SB 1819 would require the commission to collect data about the state's high school graduation and college enrollment growth. It would require the data to be disaggregated according to race, ethnicity, and gender. In addition, the bill would require the Commission to collaborate with state demographers to present this data and to report this information to the Legislature annually.

20. Senate Bill 1820 Subject: Data Collection on Retention and Support Prog. Author: Romero Version: 4/24/02

SB 1820 would require the California State University, the California Community Colleges, the University of California and the Association of Independent California Colleges and Universities to collect graduation and persistence rate data for each campus and across their respective segments and report this data to the Commission.

4 Committee Membership

THIS PART of the Legislative Update lists the members of the legislative policy and fiscal committees for higher education.

Senate Appropriations Committee

Dede Alpert, Chair Jim Battin, Vice-Chair

Debra Bowen John Burton

Martha M. Escutia Maurice Johannessen

Ross Johnson
Betty Karnette
Bruce McPherson
Kevin Murray
Don Perata

Charles Poochigian Jackie Speier

Senate Budget and Fiscal Review Committee

Steve Peace, Chair

Dick Ackerman, Vice-Chair

Wes Chesbro
Joe Dunn
Ray Haynes
Sheila Kuehl
Bob Margett
Bruce McPherson
Jack O'Connell
Deborah V. Ortiz
Richard Polanco

Byron D. Sher

John Vasconcellos

Senate Budget and Fiscal Review Subcommittee No. 1 on Education

Jack O'Connell, Chair Bob Margett John Vasconcellos

Senate Education Committee

John Vasconcellos, Chair Bruce McPherson, Vice-Chair

Richard Alarcon Deirdre Alpert Wes Chesbro Ray Haynes Betty Karnette

William "Pete" Knight

Dick Monteith Jack O'Connell Deborah V. Ortiz

Jack Scott Byron D. Sher Edward Vincent

Senate Education Subcommittee on Higher Education

Jack Scott, Chair Bruce McPherson Dick Monteith Jack O'Connell Debra Ortiz John Vasconcellos

Senate Select Committee on Admissions and Outreach

Richard Alarcon, Chair Bruce McPherson Bill Morrow Steve Peace Richard Polanco Jack Scott Vacancy

Assembly Appropriations Committee

Darrell Steinberg, Chair Patricia C. Bates, Vice-Chair

Elaine Alquist
Dion Aroner
Roy Ashburn
Rebecca Cohn
Ellen M. Corbett
Lou Correa
Lynn Daucher
Manny Diaz
Marco Firebaugh
Jackie Goldberg
Abel Maldonado

Gloria McLeod-Negrete

Robert Pacheco Lou Papan Fran Pavley George Runner S. Joseph Simitian Carl Washington Patricia Wiggins Roderick Wright Charlene Zettel Vacancy

Assembly Budget Committee

Jenny Oropeza, Chair John Campbell, Vice-Chair

Dion Aroner
Patricia Bates
Joe Camciamilla
Tony Cardenas
Gil Cedillo
Wilma Chan
Judy Chu
David Cogdill
Lynn Daucher
Manny Diaz
John Dutra
Dean Florez
Mario Frommer
Jackie Goldberg

Tom Harman

Fred Keeley

Christine Kehoe David G. Kellev

Jay La Suer Bill Leonard

Abel Maldonado George Nakano

Robert Pacheco Rod Pacheco

Lou Papan Fran Pavley

Keith Stuart Richman

George Runner S. Joseph Simitian Roderick Wright

Assembly Budget Subcommittee #2 on

Education Finance

Joseph Simitian, Chair

Wilma Chan Lynn Daucher Jackie Goldberg Bill Leonard Jenny Oropeza

Assembly Education Committee

Virginia Strom-Martin, Chair

Lynne C. Leach, Vice-Chair

Elaine Alquist

Thomas M. Calderon

Bill Campbell Lou Correa Jackie Goldberg

Carol Liu Rod Pacheco Fran Pavley Sarah Reyes Simon Salinas Juan Vargas Mark Wyland Charlene Zettel

Assembly Higher Education Committee

Elaine Alquist (Chair) Russ Bogh, Vice-Chair

Sally Havice

Hannah-Beth Jackson

Carol Liu

Alan Lowenthal Barbara Matthews

Gloria McLeod-Negrete

Robert Pacheco Tony Strickland Phil Wyman

Joint Committees

<u>Joint Committee to Develop a Master</u> <u>Plan for Education - Kindergarten - University</u>

Sen. Deirdre Alpert, Chair

Sen. Richard Alarcon

Sen. Betty Karnette

Sen. William "Pete" Knight

Sen. Bruce McPherson

Sen. Kevin Murray

Sen. Jack O'Connell

Sen. Charles Poochigian

Sen. John Vasconcellos

Asm. Elaine Alquist, Co-Vice Chair (Hi.Ed.)

Asm. Virginia Strom-Martin, Co-Vice Chair

(K-12)

Asm. Lynn Daucher

Asm. Dean Florez

Asm. Lynne C. Leach

Asm. Carol Liu

Asm. George Nakano

Asm. Sarah Reyes

Asm. George Runner

Sen. Steve Peace, Chair Sen. Dick Ackerman Sen. Deirdre Alpert

Sen. Jim Battin

Sen. K. Maurice Johannessen

Sen. Jack O'Connell Sen. Richard Polanco Sen. John Vasconcellos

Asm. Jenny Oropeza, Vice-Chair

Asm. Roy Ashburn

Asm. Patricia C. Bates

Asm. John Campbell

Asm. Jackie Goldberg

Asm. Fred Keeley

Asm. Carole Migden

Asm. Roderick Wright

Joint Committee on Legislative Budget

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